

### BEFORE THE ARIZONA CORPORATION COMMISSION

2

1

3

4

6

7

9

8

10

11 12

13

14

15

16

17

18

19

2021

22

2324

25

26

Arizona Corporation Commission DOCKETED

FEB 23 2010

DOCKETED BY	
	nr

In the matter of: DOCKET NO. S-20656A-09-0074

DAVID W. COLE and SIIRI COLE, husband) and wife ) DECISION NO. 71493

HIGHLINE ESTATES, LLC, an Arizona limited liability company

COMMISSIONERS

KRISTIN K. MAYES, Chairman

GARY PIERCE PAUL NEWMAN

SANDRA D. KENNEDY BOB STUMP

MUTUAL FINANCIAL SERVICES, LLC (d/b/a MFS Real Estate Division and MFS Investments), an Arizona limited liability company

DREAM CRAFT, LLC, an Arizona limited liability company

SCOT A. OGLESBY (d/b/a Arizona Asset Management) and LORI ANN OGLESBY, husband and wife

RANDY K. WARD (CRD# 4137944) (d/b/a Arizona Asset Management) and SHARON WARD, husband and wife

Respondents.

ORDER TO CEASE AND DESIST, FOR RESTITUTION, FOR ADMINISTRATIVE PENALTIES AND CONSENT TO SAME

BY: SCOT A. OGLESBY and LORI ANN OGLESBY

Respondents SCOT A. OGLESBY ("OGLESBY") and LORI ANN OGLESBY ("Respondent Spouse") elect to permanently waive any right to a hearing and appeal under Articles 11 and 12 of the Securities Act of Arizona, A.R.S. § 44-1801 *et seq.* ("Securities Act") with respect to this Order To Cease and Desist, Order for Restitution, and Order for Administrative Penalties ("Order"). Respondent OGLESBY and Respondent Spouse admit the jurisdiction of the Arizona Corporation Commission ("Commission"); admit only for the purposes of this proceeding and any other administrative proceeding before the Commission the Findings of Fact and Conclusions of Law contained in this Order; and consent to the entry of this Order by the Commission.

I.

2

1

3 4

5

6 7

8

9

10 11

12

13

14

15

16 17

18

19

20

21 22

23

24

25

26

#### FINDINGS OF FACT

- 1. The Commission has jurisdiction over this matter pursuant to Article XV of the Arizona Constitution and the Securities Act.
  - 2. David W. Cole ("Cole") is an individual who at all relevant times resides in Arizona.
- 3. Highline Estates, LLC ("Highline") is an Arizona limited liability company organized on or about May 9, 2005. According to Commission records, Cole was Highline's sole manager from May 9, 2005 until July 2, 2006. Mutual Financial Services, LLC (d/b/a Mfs Real Estate and Mfs Investments) ("Mfs") became Highline's sole manager from July 3, 2006 until the present.
- 4. Mfs is an Arizona limited liability company organized on or about January 18, 2000. According to Commission records, Mfs is solely managed by Dream Craft Homes, LLC.
- 5. SCOT A. OGLESBY (d/b/a Arizona Asset Management) ("OGLESBY") is an individual who at all relevant times resides in Arizona.
- 6. LORI ANN OGLESBY was at all relevant times the spouse of OGLESBY. LORI ANN OGLESBY is joined in this action under A.R.S. § 44-2031(C) solely for purposes of determining the liability of the marital community. At all times relevant, OGLESBY was acting for his own benefit, and for the benefit or in furtherance of the marital community.
  - 7. OGLESBY may be referred to as "Respondent."
  - 8. LORI ANN OGLESBY may be referred to as "Respondent Spouse."
- 9. Beginning in or around June 2006 until in or around February 2008, OGLESBY and others offered and sold in Arizona at least \$688,761.53 in securities in the form of notes (hereinafter "Investments") to at least 18 investors, the majority of which reside in Arizona.
- 10. The investors were elderly and unsophisticated. At least one investor prematurely cashed in an annuity and was charged an early withdrawal penalty. Another investor cashed in an annuity and sold a farm to raise money for the Investment.

11. Beginning in or around 2004, Cole formed a relationship with OGLESBY as both Cole and OGLESBY had offices in the same building. At the time OGLESBY was a salesperson with a company called Easy Street Financial Group, Inc. ("Easy Street"). OGLESBY told Cole he could raise money for Cole's real estate projects.

- 12. Beginning in or around 2006, Cole sought to raise capital in order to fund Highline. Highline was to build single family housing units on four undeveloped parcels of land, subdivided into 65 lots, in Phoenix (hereinafter "Highline Project").
- 13. Beginning in or around 2006, Cole approached OGLESBY to sell the Investments as a product to investors. The Investments were in the form of loan agreements in which investors would provide funds that would be pooled together to fund the construction of the infrastructure and the houses.
- 14. Cole met with OGLESBY to discuss raising funds for the Highline Project. After at least a few meetings with Cole, OGLESBY agreed to locate investors to raise money by offering and selling the Investments.
- 15. In May and June 2006, OGLESBY signed an employment application with Mfs. Mfs, through Cole, signed an employment agreement with OGLESBY. OGLESBY was compensated by Mfs for selling the Investments. According to Cole, OGLESBY was paid a six percent commission on the amount raised.
- 16. Cole, on behalf of Highline and Mfs, hired OGLESBY without conducting a background check or asking about any prior securities violations. OGLESBY, Easy Street and another were subject to a Nevada Secretary of State Cease and Desist Order on November 24, 2004 regarding Nevada securities violations. OGLESBY did not disclose this order to the investors.
- 17. OGLESBY received the Investment documents from Cole. The Investment documents named Highline as the borrower. The investors were promised their funds would be invested for a 24-month term at 9.5 percent interest per year with interest paid monthly. The Investments listed as security a corporate guarantee and deed of trust. The Investment included

9

10

11 12

13

14

15

16

17 18

19

20

21 22

23

24

25 26 terms that the deed of trust would be filed no later than six months from the date of the agreement. It also stated that the investor's deed would be subordinate to any other deed of trust as Highline so designates without obtaining permission from the investor.

- 18. The Investment documents listed OGLESBY as the Mfs Representative.
- 19. OGLESBY delivered the investor checks made payable to Highline to Cole.
- 20. OGLESBY did not discuss with Cole his background and the Highline Project. OGLESBY did not inquire about Cole's real estate development background, how long Highline had been in business, whether or not Highline had a business plan, whether Highline had the building permits, offering memoranda, and the timeframe for completing the project. Therefore, this information was not provided to the investors.
- 21. OGLESBY offered and sold the Investments to investors who sought to reinvest their matured certificates of deposit ("CD") or annuities. Typically, when an investor would call, visit, or be visited by OGLESBY to reinvest a CD or annuity, OGLESBY would offer and sell the Highline Investment. OGLESBY sold at least one investor the Highline investment as well as a prior investment in Easy Street.
- 22. OGLESBY told investors that the Highline investment paid 9.5 percent interest each year for a two-year period, which was higher than the rates the investors would get in a CD or an annuity. OGLESBY gave each investor a document which said Highline would pay investors a monthly interest payment.
- 23. OGLESBY did not ask the investors about their financial condition and their ability to withstand the loss.
- 24. OGLESBY failed to disclose to investors whether their deeds of trust would be as first deeds of trust or be filed after another deed of trust. OGLESBY failed to disclose that the property was already encumbered by a first mortgage.
- At least one investor was not aware of, was not told about, and/or did not 25. understand the subordination paragraph in the loan agreement. The subordination agreement

~ 

allowed Highline at its discretion to change the order of place investors ahead of other investors regardless of the date of investment.

- 26. OGLESBY met with at least one investor who had previously invested with OGLESBY while OGLESBY was with Easy Street. OGLESBY told the investor about Highline. This same investor met with Cole to further discuss the Investment. Cole showed the investor a real estate magazine showing the types of houses that would be built. The investor cashed out their annuity and sold a farm to invest in Highline.
- 27. OGLESBY failed to provide any detail regarding financial information of the development to the investors. At least one investor received a "current projected land value" of the Highline project. The projected land equity, after development and land acquisition costs, was \$3,150,000. The investors did not receive any financial information on Highline.
- 28. After investing, some of the investors received a letter from Cole, as President of Mfs, on Mfs letterhead welcoming them to the private lending program, which was the Highline Investment. Cole enclosed a lenders' certificate showing Highline as the borrower of funds and a loan agreement noting Highline as the borrower. Cole signed as the Highline representative. In at least one instance, one lenders' certificate indicated that Mfs was offering the Investment. In at least another instance, the lenders' certificate indicated Mfs was brokering the Investment. At least one investor received a loan receipt from Mfs, with OGLESBY signing as the representative.
- 29. OGLESBY failed to disclose risks of investment, including, but not limited to: that Highline was a new company with limited resources, that Cole had limited experience in real estate development, that the Highline project was not fully funded, whether or not Highline had pre-sold homes, that the investors did not have first deeds of trust on the property, the economic risks relating to the ability of Highline to repay the investors, and that the investors could lose all or part of their investment.
- 30. During the time OGLESBY was selling the Investments, the Commission took action against OGLESBY, Easy Street and others by filing a Notice of Opportunity for Hearing

3

4

5

6

7

ጸ

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

Regarding Proposed Order to Cease and Desist, Order for Restitution, Order for Administrative Penalties and for Other Administrative Action ("Notice") on September 5, 2006 for violations of Arizona securities laws related to investment products offered by or through Easy Street. OGLESBY continued to offer and sell the Investments but did not disclose the Commission Notice to the investors.

- 31. On October 19, 2006, OGLESBY signed an Order to Cease and Desist, Order for Restitution, Order for Administrative Penalties and for Other Administrative Action and Consent to the Same: Scot Alan Oglesby and Lori Ann Oglesby ("Order") resolving the Commission Notice. OGLESBY stopped selling the Investments in or around October 2006.
- 32. OGLESBY told investors that the Investment was safe because it was secured by real estate. Although OGLESBY represented that the deeds of trust would be filed within six months of signing the loan agreement, Highline recorded a majority of the investors' deeds of trust in April 2008, which in at least one case was nearly two years after the investment was made. OGLESBY failed to disclose to investors the existence of a first deed of trust that already encumbered the property.
- 33. Although OGLESBY represented that the investors would receive monthly interest payments, Highline did not pay all investors a monthly interest payment. At least one investor was never paid a monthly interest payment. Another investor had to contact Cole to receive the monthly interest payment, but did not receive the first monthly payment until about a year after investing. In yet another instance, an investor received several monthly interest payments, but then the payments stopped.
- 34. At all times relevant, OGLESBY was not registered with the Commission as a dealer or salesman.
  - 35. At all times relevant, the Investments were not registered with the Commission.
- 36. OGLESBY and others raised \$688,761.53 from 18 investors, 15 of which are Arizona residents, returned \$37,191.17, for a total of \$651,570.36 that is owed to investors.

37. OGLESBY earned \$13,760.87 in commissions for selling the investment.

#### II.

#### CONCLUSIONS OF LAW

- 1. The Commission has jurisdiction over this matter pursuant to Article XV of the Arizona Constitution and the Securities Act.
- 2. OGLESBY offered or sold securities within or from Arizona, within the meaning of A.R.S. §§ 44-1801(15), 44-1801(21), and 44-1801(26).
- 3. OGLESBY violated A.R.S. § 44-1841 by offering or selling securities that were neither registered nor exempt from registration.
- 4. OGLESBY violated A.R.S. § 44-1842 by offering or selling securities while neither registered as a dealer or salesman nor exempt from registration.
- 5. Respondent violated A.R.S. § 44-1991 by (a) employing a device, scheme, or artifice to defraud, (b) making untrue statements or misleading omissions of material facts, and (c) engaging in transactions, practices, or courses of business that operate or would operate as a fraud or deceit. Respondent's conduct included:
- a) OGLESBY failed to disclose to at least one investor the Nevada Secretary of State Cease and Desist Order against OGLESBY for violations of Nevada's securities laws;
- b) OGLESBY misrepresented to at least one investor that the Investment was safe even though the property was already encumbered by a mortgage secured by a first deed of trust;
- 6. Respondent's conduct is grounds for a cease and desist order pursuant to A.R.S. § 44-2032.
- 7. Respondent's conduct is grounds for an order of restitution pursuant to A.R.S. § 44-2032.
- 8. Respondent's conduct is grounds for administrative penalties under A.R.S. § 44-2036.

9. Respondent OGLESBY acted for the benefit of his marital community and, pursuant to A.R.S. §§ 25-214 and 25-215, this Order of restitution and administrative penalties is a debt of the community.

#### III.

#### ORDER

THEREFORE, on the basis of the Findings of Fact, Conclusions of Law, and Respondent and Respondent Spouse's consent to the entry of this Order, attached and incorporated by reference, the Commission finds that the following relief is appropriate, in the public interest, and necessary for the protection of investors:

IT IS ORDERED, pursuant to A.R.S. § 44-2032, that Respondent, and any of Respondent's agents, employees, successors and assigns, permanently cease and desist from violating the Securities Act.

IT IS FURTHER ORDERED that Respondent and Respondent Spouse comply with the attached Consent to Entry of Order.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2032, that Respondent and the marital community of OGLESBY and Respondent Spouse shall, jointly and severally, pay restitution to the Commission in the amount of \$13,760.87. Payment shall be made in full on the date of this Order. Any amount outstanding shall accrue interest at the rate of 10% per annum from the date of this Order until paid in full. Payment shall be made to the "State of Arizona" to be placed in an interest-bearing account controlled by the Commission.

The Commission shall disburse the funds on a pro-rata basis to investors shown on the records of the Commission. Any restitution funds that the Commission cannot disburse because an investor refuses to accept such payment, or any restitution funds that cannot be disbursed to an investor because the investor is deceased and the Commission cannot reasonably identify and locate the deceased investor's spouse or natural children surviving at the time of the distribution, shall be disbursed on a pro-rata basis to the remaining investors shown on the records of the

Commission. Any funds that the Commission determines it is unable to or cannot feasibly disburse shall be transferred to the general fund of the state of Arizona.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2036, that Respondent and the marital community of OGLESBY and Respondent Spouse, shall jointly and severally, pay an administrative penalty in the amount of \$40,000.00. Payment shall be made to the "State of Arizona." Any amount outstanding shall accrue interest at the rate of 10% per annum from the date of this Order until paid in full. The payment obligations for these administrative penalties shall be subordinate to any restitution obligations ordered herein and shall become immediately due and payable only after restitution payments have been paid in full or upon Respondents' default with respect to Respondents' restitution obligations.

For purposes of this Order, a bankruptcy filing by Respondent or Respondent Spouse shall be an act of default. If Respondent or Respondent Spouse does not comply with this Order, any outstanding balance may be deemed in default and shall be immediately due and payable.

IT IS FURTHER ORDERED, that if Respondent or Respondent Spouse fails to comply with this order, the Commission may bring further legal proceedings against that Respondent, including application to the superior court for an order of contempt.

IT IS FURTHER ORDERED, that no finding of fact or conclusion of law contained in this Order shall be deemed binding against any Respondent under this Docket Number who has not consented to the entry of this Order.

•••

||..

|| ...

· || --

**CHAIRMAN** 

COMMISSIONER

IT IS FURTHER ORDERED that this Order shall become effective immediately.

## BY ORDER OF THE ARIZONA CORPORATION COMMISSION

COMMISSIONER

COMMISSIONER

YER COMMISSIONER

IN WITNESS WHEREOF, I, ERNEST G. JOHNSON, Executive Director of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this 23 day of February, 2010.

ERNEST G. JOHNSON EXECUTIVE DIRECTOR

DISSENT

DISSENT

This document is available in alternative formats by contacting Shaylin Bernal, ADA Coordinator, voice phone number 602-542-3931, e-mail <a href="mailto:sbernal@azcc.gov">sbernal@azcc.gov</a>.

(AV)

Decision No. 71493

# 

# 

# 

## 

## 

## 

## 

## 

# 

# 

## 

# 

## 

## 

## 

#### CONSENT TO ENTRY OF ORDER

- 1. Respondents SCOT A. OGLESBY ("Respondent") and LORI ANN OGLESBY ("Respondent Spouse") admit the jurisdiction of the Commission over the subject matter of this proceeding. Respondent and Respondent Spouse acknowledge that Respondent and Respondent Spouse have been fully advised of their right to a hearing to present evidence and call witnesses and they knowingly and voluntarily waive any and all rights to a hearing before the Commission and all other rights otherwise available under Article 11 of the Securities Act and Title 14 of the Arizona Administrative Code. Respondent and Respondent Spouse acknowledge that this Order to Cease and Desist, Order of Restitution and Order for Administrative Penalties ("Order") constitutes a valid final order of the Commission.
- 2. Respondent and Respondent Spouse knowingly and voluntarily waive any right under Article 12 of the Securities Act to judicial review by any court by way of suit, appeal, or extraordinary relief resulting from the entry of this Order.
- 3. Respondent and Respondent Spouse acknowledge and agree that this Order is entered into freely and voluntarily and that no promise was made or coercion used to induce such entry.
- 4. Respondent and Respondent Spouse understand and acknowledge that Respondent and Respondent Spouse have a right to seek counsel regarding this Order, and that Respondent and Respondent Spouse have had the opportunity to seek counsel prior to signing this Order. Respondent and Respondent Spouse acknowledge and agree that, despite the foregoing, they freely and voluntarily waive any and all right to consult or obtain counsel prior to signing this Order.
- 5. Respondent and Respondent Spouse admit only for the purposes of this proceeding and any other administrative proceeding before the Commission the Findings of Fact and Conclusions of Law contained in this Order; and consent to the entry of this Order by the Commission the Findings of Fact and Conclusions of Law contained in this Order. Respondent and Respondent Spouse agree that they shall not contest the validity of the Findings of Fact and

8

9

10 11

12

13

14

15

16

17 18

19

20

21

22 23

24

25

26

Conclusions of Law contained in this Order in any present or future administrative proceeding before the Commission.

- 6. By consenting to the entry of this Order, Respondent and Respondent Spouse agree not to take any action or to make, or permit to be made, any public statement denying, directly or indirectly, any Finding of Fact or Conclusion of Law in this Order or creating the impression that this Order is without factual basis. Respondent and Respondent Spouse will undertake steps necessary to assure that all of their agents and employees understand and comply with this agreement.
- 7. While this Order settles this administrative matter between Respondent, Respondent Spouse, and the Commission, Respondent and Respondent Spouse understand that this Order does not preclude the Commission from instituting other administrative or civil proceedings based on violations that are not addressed by this Order.
- 8. Respondent and Respondent Spouse understand that this Order does not preclude the Commission from referring this matter to any governmental agency for administrative, civil, or criminal proceedings that may be related to the matters addressed by this Order.
- 9. Respondent and Respondent Spouse understand that this Order does not preclude any other agency or officer of the state of Arizona or its subdivisions from instituting administrative, civil, or criminal proceedings that may be related to matters addressed by this Order.
- 10. Respondent agrees that Respondent will not apply to the state of Arizona for registration as a securities dealer or salesman or for licensure as an investment adviser or investment adviser representative until such time as all restitution and penalties under this Order are paid in full.
- 11. Respondent agrees that Respondent will not exercise any control over any entity that offers or sells securities or provides investment advisory services within or from Arizona until such time as all restitution and penalties under this Order are paid in full.

- 12. Respondent agrees that Respondent will not sell any securities in or from Arizona without being properly registered in Arizona as a dealer or salesman, or exempt from such registration; Respondent will not sell any securities in or from Arizona unless the securities are registered in Arizona or exempt from registration; and Respondent will not transact business in Arizona as an investment adviser or an investment adviser representative unless properly licensed in Arizona or exempt from licensure.
- 13. Respondent and Respondent Spouse agree that they will continue to cooperate with the Securities Division including, but not limited to, providing complete and accurate testimony at any hearing in this matter and cooperating with the state of Arizona in any related investigation or any other matters arising from the activities described in this Order. This provision shall not constitute a waiver of Respondent's state and federal rights against self-incrimination.
- 14. Respondent and Respondent Spouse acknowledge that any restitution or penalties imposed by this Order are obligations of Respondent, as well as the marital community.
- 15. Respondent and Respondent Spouse consent to the entry of this Order and agree to be fully bound by its terms and conditions.
- 16. Respondent and Respondent Spouse acknowledge and understand that if Respondent or Respondent Spouse fail to comply with the provisions of the order and this consent, the Commission may bring further legal proceedings against them, including application to the superior court for an order of contempt.
- 17. Respondent and Respondent Spouse understand that default shall render Respondents and the marital community of Respondent Spouse liable to the Commission for its costs of collection and interest at the maximum legal rate.

Decision No. 71493

ŀ		
1	18. Respondent and Respondent Spouse agree and understand that if Respondent or	
2	Respondent Spouse fail to make any payment as required in the Order, any outstanding balance	
3	shall be in default and shall be immediately due and payable without notice or demand.	
4	Respondent and Respondent Spouse agree and understand that acceptance of any partial or lat	
5	payment by the Commission is not a waiver of default by Commission.	
6	0,7),	
7	SCOT A. OGLESBY	
8	SCOT A. OGEESBT	
9	STATE OF ARIZONA )	
10	County of ) ss	
11		
12	SUBSCRIBED AND SWORN TO BEFORE me this j/ day of Decamber, 2009.	
13	McCapie Spenie	
14	NOTART FUBLIC	
15	My commission expires:	
16	nov 4,2010	
17	Do Market	
18	MELANIE LEWIS  NOTARY PUBLIC - ARIZONA MARICOPA COUNTY  LORI ANN OGLESBY	
19	My Comm. Exp.: November 4, 2010 STATE OF ARIZONA )	
20	) ss County of	
21	County of	
22	SUBSCRIBED AND SWORN TO BEFORE me this // day of, 2009.	
23	m. Onice Beur	
24	NOTARY PUBLIC	
25	My commission expires:	
26	MELANIE LEWIS  NOTARY PUBLIC - ARIZONA MARICOPA COUNTY	
	MARICOPA COUNTY My Comm. Exp.: November 4, 2018 ecision No. 71493	

SERVICE LIST FOR: ORDER TO CEASE AND DESIST, ORDER FOR RESTITUTION, ORDER FOR ADMINISTRATIVE PENALTIES AND CONSENT TO SAME BY: SCOT A. OGLESBY AND LORI ANN OGLESBY DOCKET NO.: S-20656A-09-0074 Scot A. Oglesby and Lori Ann Oglesby 515 East Carefree Highway, No. 824 Phoenix, AZ 85085 Respondent